

Local Skills Report

Annex – Core Indicators

January 2022

Annex A - Core indicators

Introduction

The analysis of core indicators presented in this annex provides a succinct insight into the key aspects of the area's local labour market and skills landscape. The core indicators have been specified by the Department for Education and are intended to provide a common and consistent picture of local labour market conditions that can be fed into the work of the Skills and Productivity Board at national level, as well as providing easily digestible insight for local stakeholders.

The geographic focus of the annex is West Yorkshire in most cases. This comprises the five districts of Bradford, Calderdale, Kirklees, Leeds and Wakefield. West Yorkshire is now coterminous with Leeds City Region in terms of the statistical area boundaries used by the Office for National Statistics and other official data providers.

The core indicators presented in the annex relate to four themes:

- The local landscape key characteristics of the region that have an influence on its skills needs.
- Skills supply the level and profile of skills that are available in the region and the
 pipeline of skills being delivered through local programmes, institutions and through
 employer investment in workforce development.
- Skills demand the current and future demand for skills from employers in the region.
- Mapping supply and demand mismatches between the supply of skills available in the region and the needs of employers and the wider regional economy.

In order to ensure consistency with other areas, the data and charts presented in Annex A are designed to be consistent with those provided in the core indicators datasets supplied by Department for Education for last year's Local Skills Report.

In addition to this annex, further analysis of the region's local labour market and skills landscape is available in the latest labour market analysis report¹.

¹ West Yorkshire Combined Authority (2021) Labour Market Report 2021 <u>wyca-labour-market-report-2021-final-210317.pdf (westyorks-ca.gov.uk)</u>

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Local Landscape - Summary

- The four biggest employing sectors in West Yorkshire in terms of employee jobs are Health and social care, Business administration and support services and Manufacturing. Relative to the structure of the national economy, Manufacturing is a key area of specialisation within the local employment base.
- West Yorkshire has a deficit of employment in higher skilled occupations and a reliance on lower-skilled and routine work.
- West Yorkshire has a relatively low business density per head of population. The size
 profile of local enterprises is similar to the national average with nine out of 10
 businesses being micro in size (0-9 employees).
- Data on enterprise births and deaths indicate that there were more business births than deaths in West Yorkshire in 2020, implying net growth in the business stock and in the size of the productive economy locally.
- The overall employment rate of the LEP area was consistently lower than the national average in the years following the 2008 recession, but the level of employment has increased steadily in recent years resulting in a convergence in rates with the national average.
- West Yorkshire has a relatively low productivity level and this gap has widened as a
 result of weak productivity growth over the last decade. The local skills deficit is a
 contributing factor to this. If productivity performance could be brought up the national
 average this would increase the size of the local economy by approximately £10bn or
 17%.
- Median weekly pay levels for West Yorkshire are somewhat lower than the national figure, partly reflecting weak productivity performance locally. It is at the upper end of the pay distribution where the gap is largest, suggesting that West Yorkshire underperforms on availability of the best paid jobs.
- The age profile of West Yorkshire's population is similar to the national average. An increase in the number of 16-24 year olds is projected for the coming decade.
- The claimant count has fallen steadily in West Yorkshire since it peaked in March 2021 but is still above pre-pandemic levels. The claimant rate remains above the national average but is much higher in parts of West Yorkshire, particularly Bradford.
- Pockets of acute deprivation are widespread across the LEP area and deprivation is
 particularly prevalent in Bradford and Leeds. Education, skills and training deprivation
 is a key issue, with Bradford, Wakefield and Leeds facing the biggest challenges.
 Adult skills deprivation is more commonplace in all West Yorkshire local authorities
 with the exception of Leeds, where education, skills and training deprivation affecting
 children and young people is more widespread.

1. Employment by sector

A: Agriculture, forestry and fishing B: Mining and quarrying C : Manufacturing D : Electricity, gas, steam and air conditioning.. E: Water supply; sewerage, etc F: Construction G: Wholesale and retail trade H: Transportation and storage I: Accommodation and food service activities J: Information and communication K: Financial and insurance activities L : Real estate activities M: Professional, scientific and technical N: Administrative and support service activities O: Public administration and defence P: Education Q: Human health and social work activities R: Arts. entertainment and recreation S: Other service activities 2% 4% 10% 12% 14% 16% ■ West Yorkshire
■ England

Figure 1: Employment profile by broad sector

Source: Business Register and Employment Survey, 2020

The sectoral make-up of employment in a local area is an important determinant of the workforce skills that are required in the region.

Data from the Business Register and Employment Survey (BRES) enables us to drill down into sectoral employment patterns in more detail.

There are 1,068,000 jobs in total within West Yorkshire, according to BRES². Focusing on the sectoral profile of these jobs in absolute terms, the largest sectors are Health (141,000; 13% of total jobs), Business administration and support services³ (110,000; 10%) and Manufacturing (105,000; 10%).

In addition to Health there is also significant employment in activities that are primarily public sector-based, including Education (9%; 100,000) and Public administration and defence (4%; 44,000). Overall, there are 202,000 public sector employee jobs in the LEP area, based on the Office for National Statistics' broader definition. This equates to 19% of total employment, somewhat higher than the national average of 16%.

² The measure of employment provided by BRES includes employees plus the number of working owners. BRES therefore includes self-employed workers as long as they are registered for VAT or Pay-As-You-Earn (PAYE) schemes. Self employed people not registered for these, along with HM Forces and Government Supported trainees are excluded.

³ This broad sector includes activities such as employment agencies and services to buildings and landscape activities.

With regard to business-related services, as well as Administrative and support services (see above), Professional service activities (section M) contribute 84,000 jobs (8%), whereas Finance and Information and communication are much smaller contributors to employment, with 4% (42,000) and 3% (33,000) of the total respectively.

Comparing the local employment structure with the national picture shows that, for the LEP area, Manufacturing is particularly strongly represented with 10% of total employment compared with 8% nationally.

Several sectors are under-represented to a significant extent in West Yorkshire including Agriculture, Information and communication, Accommodation and food services and Professional, scientific and technical activities.

Compared with the national average the region has a relatively lesser exposure to the sectors that were worst-affected by the impact of the pandemic-19, including Accommodation and food services, Retail and Arts and entertainment. However, these sectors are still very significant in absolute terms and have made major contributions to recent employment growth in the region.

Moreover, the region has a relatively large exposure to sectors that are reliant on trade, particularly Manufacturing but also the Financial services sector, both of which are strongly represented in employment terms in West Yorkshire. These sectors are expected to be impacted by Brexit with potential for restructuring and changes to the level and nature of future skills requirements.

2. Employment by occupation

Managers, directors and senior officials Professional occupations Associate professional and technical Administrative and secretarial Skilled trades occupations Caring, leisure and other service Sales and customer service Process, plant and machine operatives Elementary occupations 0% 5% 10% 15% 20% 25% ■ West Yorkshire
■ England

Figure 2: Employment profile by occupational major group

Source: Annual Population Survey, July 2020 to June 2021

The occupational profile of employment provides an insight into the skills people need to do their jobs – both the level and types of skill required. It also provides an insight into the broader question of job quality.

A key message is that employment in higher skilled management, professional and associate professional / technical occupations accounts for a smaller proportion of the total in the LEP area compared with nationally. Forty-eight per cent of people are employed in these roles, versus a national average of 50%.

This local deficit of higher skilled employment extends to the majority of broad industry sectors. This reinforces the picture of a productivity deficit that is largely due to underperformance within sectors rather than the result of a negative sectoral mix and that the issue is not simply one of availability of skills, it is also about lack of demand for skills in these sectors. This deficit of demand stems from the nature of the functions undertaken within sectors (e.g., front vs back-room functions, or global vs national focus) in the local area compared to high productivity locations.

How is employment in the LEP area distributed at a more detailed occupational level? Drilling down in more detail, the five largest sub-major groups in the LEP area are:

- Administrative occupations, including book-keepers, payroll managers, and admin roles in finance and local government, employing 103,000 people.
- Business and public service associate professionals (employing 92,000), a diverse category which includes sales and marketing, human resource, financial and public service roles at the associate professional level.

- Elementary administration and service roles (employing 89,000 people), a category which includes hospitality staff such as waiters / waitresses, bar staff and kitchen and catering assistants; cleaners; and lower-skilled storage roles.
- Corporate managers (employment of 89,000), which comprises management roles from across different parts of the economy, including retail, production managers in manufacturing and construction, financial managers and marketing and sales managers.
- Caring personal services (employment of 88,000), which includes care workers and home carers, teaching assistants, nursing auxiliaries and nursery nurses.

It is also useful to understand the distinctive features of occupational employment in the LEP area, to gain an insight into specific skill requirements of the locality. The local occupational profile is broadly similar to the national average but with a number of areas that are both over- and under-represented.

There is a relatively large share of employment in lower skilled Elementary roles (Elementary trades and Elementary administration and services), together with semi-skilled Operative roles (both Process, plant and machine operative and Transport and mobile machine drivers). Employment in Customer service roles is also strongly represented compared with the national benchmark.

There are several groups that are under-represented in terms of their share of local employment, including higher skilled occupational areas. Employment in management occupations is smaller in proportionate terms than nationally (both Corporate managers and Other managers and proprietors, such as shopkeepers).

- Secretarial employment contributes a small proportion of employment relative to the national average.
- Employment in Culture, media and sports associate professional occupations accounts for a much smaller share of employment in West Yorkshire than nationally.

3. Enterprises by employment size band

0.5% West Yorkshire 88.6% 9.2% 1.7% 0.4% **England** 1.5% 89.8% 8.3% 80% 85% 90% 95% 100% ■ Micro (0 to 9) Small (10 to 49) ■ Medium-sized (50 to 249) Large (250+)

Figure 3: Profile of enterprises by employment size band

Source: UK Business Counts, ONS, 2021

The size and sectoral profile of the local business base has an important influence over the character of local skills needs and is also a determinant of business behaviour around training and skills investment.

The area has a relatively low business density: its 81,000 enterprises equate to 34 enterprises per 1,000 population, compared with a national average of 43. This means there are around 19,000 fewer businesses locally compared with what would be the case if local business density matched the national average.

The size profile of local enterprises is similar to the national picture, with micro businesses (0-9 employees) accounting for almost nine out of 10 of total enterprises. In combination medium and large businesses account for only 2% of the total, with the remaining 9% comprising small enterprises with 10 to 49 employees.

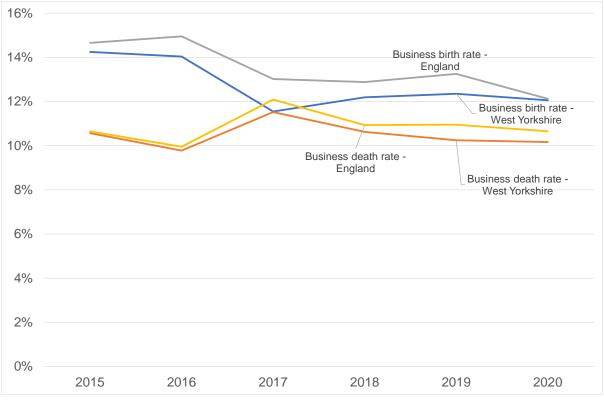
The largest sectors in terms of number of enterprises are Professional, scientific and technical activities, Construction and Retail (14%, 12% and 9% of the total respectively).

The area has a strong representation of businesses in the Transportation and storage and Manufacturing sectors. Both account for larger shares of total enterprises locally than nationally.

Medium and large enterprises are concentrated in Manufacturing, Health and social work, and Business administration & support services.

4. Business birth and death rates

Figure 4: Business birth and death rates



Source: ONS Business Demography, 2015-20

In addition to low business density West Yorkshire has a business birth rate and a business death rate that in recent years have both been below the national average. However, in 2020 there was a convergence in the business birth rate as the rate remained flat in West Yorkshire whilst it declined nationally. The business birth rate has shown signs of decline locally, falling from 14% in 2015 to 12% in 2020, although this broadly reflects the national pattern. The business death rate has remained stable at both regional and national level.

The data indicate that there were slightly more business births than deaths in 2020, implying modest net growth in the business stock and in the size of the productive economy locally. The relatively low birth and death rates point to a local economy that is slightly less dynamic than nationally.

5. Employment Rate

1,200,000 78% 76% 1,000,000 74% 800,000 72% 70% 600,000 68% 400,000 66% 64% 200,000 62% 2000 JUL 2010 Jul 2011 July 2012 21, 2012 July 2013 Jul 2015 July 2016 Jul 2018 July 2018 July 2007 July 2008 Jul 2008 Jul 2008 21/2013/JUN 201A Jul 2014 July 2015 Jul 2019 July 2020 10 July 2010 July 2011 Jul 2017 Jun 2018 0 July 200 July 2001 Jul 2016 Jun 2017 60% West Yorkshire Self-employed (LH axis) West Yorkshire Employees (LH axis) West Yorkshire Employment rate (RH axis) England Employment rate (RH axis)

Figure 5: Employment level and rate - people aged 16-64

Source: Annual Population Survey, July 2020 to June 2021

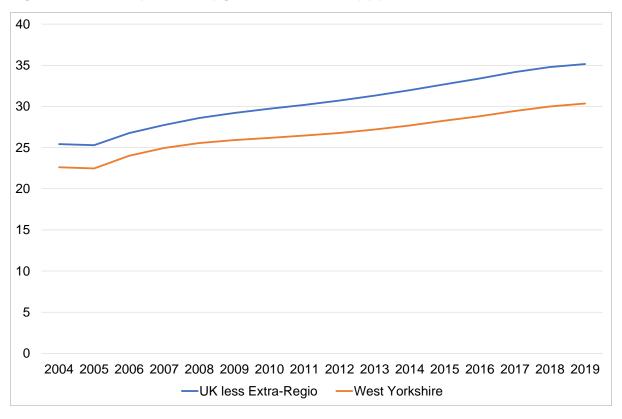
The level of employment is the main indicator of the overall demand for labour in the area.

The current employment rate in West Yorkshire, expressed as a proportion of the population aged 16-64, is less than one percentage point below the national average at 74.4% versus 74.7%. The local rate had been consistently lower than the national average since the recession of 2008/09 but has followed a broadly upward trend in recent years, achieving near-convergence with the national rate in 2020/21.

The proportion of workers who are self-employed rather than employees in West Yorkshire is lower than the national average (two percentage point lower at 11% compared with the average of 13%). Between 2010/11 and 2016/17 self-employment grew by 25% in West Yorkshire (much faster than the rate of growth for the same period for employees, of 8%) before plateauing and, more recently, declining. Self-employment in West Yorkshire was 20,000 or 14% lower in July 2020 to June 2021 than a year previously. Nationally, self-employment fell by 12% over the same period. This decline is at least partly due to the impact of Covid-19.

6. Productivity

Figure 6: Nominal (smoothed) gross value-added (£) per hour worked



Source: ONS, Subregional Productivity

Productivity is a central measure of the performance of the local economy because it is the main driver of economic growth, prosperity and living standards.

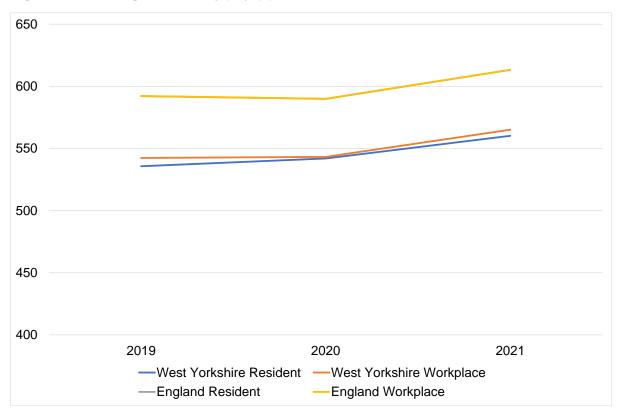
Along with most parts of the north of England the LEP area faces a productivity deficit against the UK average, on the basis of output per hour worked (smoothed measure). This gap has widened over the last decade and a half. Productivity in the LEP area was 89% of the England average in 2004, with the gap widening further as it fell to 86% in 2019.

This productivity deficit has important consequences. It is estimated that the local economy would be almost £10 billion larger for the same hours worked, an increase of 17%, if its productivity performance could be raised to match the UK average.

Underperformance on productivity in the region is due to a combination of factors, including relatively low levels of innovation combined with a weak skills base.

7. Median pay

Figure 7: Median gross weekly pay (£) for full-time workers



Source: Annual Survey of Hours and Earnings

Productivity is closely linked to pay and therefore to living standards: more productive firms pay higher wages.

The LEP area's underperformance on productivity is reflected in its performance on pay. Pay is also an important indicator of job quality and of the skill levels being deployed within the area. At £565 per week, gross median pay for full-time jobs in workplaces in West Yorkshire is only 92% of the national average of £613.

All districts in the area have a median rate of pay that is below the national average, ranging from £528 in Kirklees (86% of the national average) to £595 (97%) in Leeds.

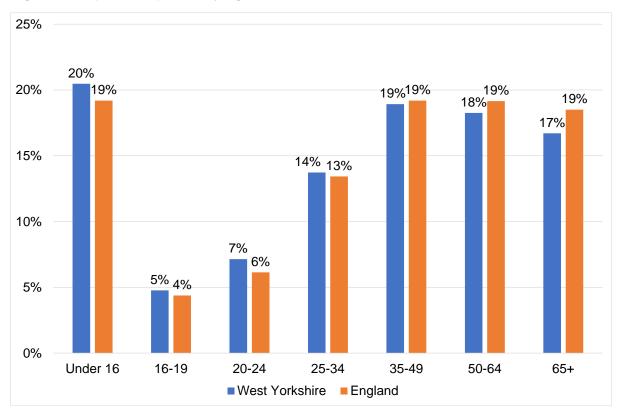
These figures relate to jobs located in workplaces in the LEP area. The figure for jobs that are held by residents of the LEP area but are in some cases located outside the area is very similar to the workplace figure, reflecting West Yorkshire's high degree of self-containment as a labour market area.

However, at local authority level there are differences between workplace and residence-based measures of pay. Kirklees has higher rates of pay for residents, suggesting outward commuting by some residents to relatively well-paid jobs. Wakefield has higher rates of workplace pay, implying that inward commuters undertake some of the better-paid jobs.

The local pay deficit is primarily due to a gap at the top of the pay distribution. Although West Yorkshire jobs at the 20th percentile of the distribution pay at 95% of the national level, the figure for the 80th percentile is only 91% of the national equivalent. This shows that compared with some other parts of the country the region has a lack of the highest paid jobs.

8. Population

Figure 8: Population profile by age



Source: ONS Mid-Year Population Estimates, 2020

Changes in the structure of the local population have an important influence on the available labour supply.

West Yorkshire has a total population of 2,345,235 (2.3m) with 1,473,319 people (63%) of working age (16-64).

As the chart shows, the age profile of the region is broadly similar to the national average, but with slightly higher proportions in the younger age bands and lower proportions in the older age bands. West Yorkshire has a median age of 38, compared with an England average of 40. Within West Yorkshire, the median population age ranges from 35 in Leeds to 42 in Calderdale⁴.

The working age population of West Yorkshire grew by 2% between 2011 and 2020, somewhat below the national increase of 3%.

The working age population of Bradford and Kirklees both saw little change over this period, whilst Leeds' grew by 4% and Wakefield's by 3%. Calderdale's working age population fell by 1%.

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⁴ ONS, <u>Estimates of the population for the UK, England and Wales, Scotland and Northern Ireland</u> (2021)

Population projections produced by ONS suggest that the number of people of working age in West Yorkshire will increase in the period to 2030, at a similar rate to the national average.

The local working age population is projected to grow by 2% over this period, which is in line with the national average. In absolute terms this is an increase of 28,000 in the number of people aged 16-64.

The main driver of growth is an increase in the number of young people aged 16-24 of 13% (+36,000). This local skills system will need the capacity to respond to an increase in demand for apprenticeships and college places.

9. Claimant unemployment

120,000

80,000

40,000

20,000

20,000

Alternative claimant count

Claimant count

Figure 9: Claimant count and alternative claimant count, West Yorkshire

Source: ONS claimant count & DWP Stat Xplore

The Claimant Count experimental dataset seeks to measure the number of people claiming benefits (Universal Credit and Jobseekers' Allowance) principally for the reason of being out of work⁵. It provides a timely picture of joblessness at local level and is therefore a key indicator of the impact of Covid-19 on the labour market.

The current picture is one of steady improvement. i

The claimant count registered a large increase in April and May of 2020 as the effects of the pandemic were felt, growing by 49,200 or 86%. This was followed by a levelling-off for a period of months before the count began to fall from April 2021 onwards. There have been falls each month since then.

However, as of December 2021 the claimant count was still 23,800 or 42% higher than prepandemic (February 2020) in West Yorkshire. Nationally, the count is still 51% higher than before the pandemic. The picture varies between local authorities, ranging from 31% higher in Calderdale to 49% higher in Bradford, showing different rates of recovery.

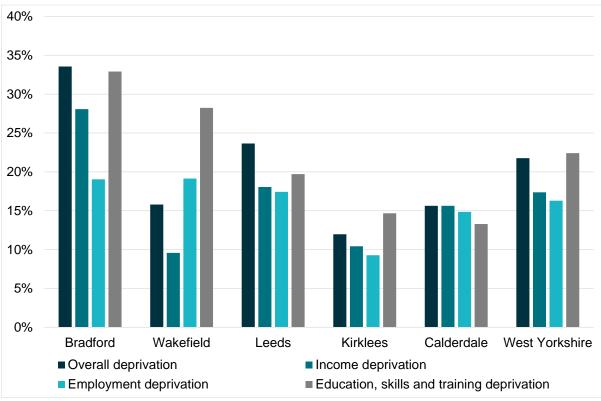
⁵ Enhancements to Universal Credit as part of the UK government's response to the coronavirus mean that an increasing number of people became eligible for unemployment-related benefit support, although still employed. Consequently, changes in the Claimant Count will not be due wholly to changes in the number of people who are unemployed. However, national data suggest that only around 100,000 (or 7%) of the recent growth in the claimant count is accounted for by people in work but with low earnings.

The claimant rate (claimants expressed as a proportion of the population aged 16-64) has remained above the national average in West Yorkshire throughout the pandemic. The current figure of 5.5% is higher than the England rate of 4.5% and all local authorities have rates above the national average, except Wakefield (4.3%). Bradford's rate of 7.6% is the highest in West Yorkshire.

The claimant count grew fastest among young people at the start of the pandemic but has also recovered more quickly than for other age groups. There are still 29% more young people on the claimant count than in February 2020 but this is lower than the 48% figure for 25-49 year olds and the 37% figure for those aged 50-64.

10. Income, Employment and Education deprivation

Figure 10: Proportion of neighbourhoods in 10% most deprived nationally by domain of deprivation and district



Source: Department of Communities and Local Government, Index of Multiple Deprivation 2019

As well as improving the performance of the local economy there is also a need to ensure that everyone in the local community has the opportunity to participate in high quality employment and benefit from growth. One key challenge is to address concentrated deprivation at neighbourhood level.

According to the Index of Multiple Deprivation, 22% of neighbourhoods in West Yorkshire are among the 10% most deprived nationally, more than twice its "fair share". The picture on deprivation varies markedly at district level. Bradford and Leeds face the most widespread acute deprivation in terms of the proportion of neighbourhoods falling into the 10% most deprived nationally. In Bradford the figure is 34% and in Leeds 24%.

A domain of deprivation within the IMD is education and skills deprivation, which mainly relates to attainment and skills in the population – both of young people and adults.

Again, 22% of West Yorkshire neighbourhoods are in the worst 10% nationally on this measure.

More than four-fifths of the region's neighbourhoods that fall within the most deprived overall are also classed among the most deprived 10% in terms of education, skills and training, showing the strong link between the two characteristics. Action on skills is a central requirement of effectively addressing concentrated deprivation in the region.

Performance on education, skills and training deprivation also differs at local authority level. For example, a third of neighbourhoods in Bradford are skills deprived and 28% in Wakefield. In Wakefield, education, skills and training deprivation is more widespread than other aspects of deprivation.

The Education, skills and training sub-domain of the IMD comprises two sub-domains – one focusing on children and young people and one relating to adult skills⁶, providing an insight into the character of deprivation.

Bradford has fewer neighbourhoods among the 10% most deprived in respect of children and young people than it does in respect of adult skills – and the same is true of Calderdale, Kirklees and Wakefield. For some of these districts the issue of English language proficiency may play a strong part in the prevalence of adult skills deprivation.

This is not to seek to understate issues around children and young people in these districts, however; in both Bradford and Wakefield more than 20% of neighbourhoods are still among the most acutely deprived in respect of this indicator.

The reverse position is true of Leeds. A greater proportion of neighbourhoods are among the most deprived with regard to children and young people than for adult skills.

Improving the skills pipeline by raising the attainment of young people is a critical priority but in some parts of the region will not be sufficient in view of the issues around adult skills.

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⁶ The Children and Young People sub-domain is based on indicators that include attainment at Key Stages 2 and 4, secondary school absence, staying on rates and entry into higher education. The adult skills domain is made up of two indicators relating to adults with low or no qualifications and adults who lack English language proficiency.

Skills Supply – Summary

- One of the key challenges facing West Yorkshire is its relatively weak skills base, most
 notably its deficit (relative to the national average) of people with high level qualifications
 and its relatively large proportion of people with no / low qualifications. The situation
 differs considerably at local authority level with Bradford and Wakefield facing the most
 severe challenges, whilst Leeds performs strongly relative to the national average.
- There were 60,800 achievements from adult Education and Training (19+) programmes in West Yorkshire in 2020/21. The subject profile of provision is broadly similar to the national average with Preparation for Life and Work, Health and Social Care and Business Administration and Law dominating in terms of volume of provision.
- Although apprenticeship achievements grew by 10% in 2020/21, the number of starts was
 flat, remaining 23% below pre-pandemic levels. Intermediate apprenticeships have been
 hardest hit in absolute terms, together with the three subjects of Business, administration
 and law, Retail and commercial enterprise and Health, public services and care.
- West Yorkshire has one of the largest higher education sectors outside London a key
 asset for the area. Compared with the national profile, local provision (in terms of UKdomiciled qualifiers) is strongly represented in Biological sciences, Subjects allied to
 medicine (mainly nursing) and Design, creative and performing arts. It has a relatively low
 representation in Computer science and Architecture, building and planning.
- KS4 destination data show that young people in the City Region are less likely than nationally to stay on in education but have the same likelihood of entering an apprenticeship or employment.
- The overall profile of destinations for 16-18 students is similar to the national average, although young people in West Yorkshire are more likely to go into education or an apprenticeship and less likely to enter employment. Destinations vary according to the level of study at KS5 there is a concern that those pursuing level 2 and other qualifications, rather than level 3 qualifications at KS5, are less likely to have a sustained destination.
- Among West Yorkshire FE learners who achieved a government-funded learning aim in 2018/19, 71% had a sustained positive destination, including 57% into sustained employment and 25% into sustained learning. Destinations vary according to the level and subject of learning, often reflecting the fact some segments of provision are dominated by employed learners whilst others are focused on providing a stepping-stone for excluded people.
- Just under nine-out-of-ten apprentices were in sustained employment following the completion of their apprenticeship in 2018/19, in line with the national average. A fifth were in sustained learning.
- Almost one half of graduates (49%) from West Yorkshire institutions are retained in Yorkshire and the Humber 1-year after qualifying, falling to 42% at the five-year mark.
 The retention rate varies widely between institutions, reflecting the extent to which they recruit their intake locally.
- The proportion of employers providing training to their staff in Leeds City Region is 62%, similar to the national average. Analysis of the Employer Skills Survey suggests that around 38% of employers are not in "training equilibrium" and would like to increase their investment in training in response to business needs.

11. Qualification levels

45% 43% 40% 38% 35% 30% 25% 21% 19% 19% 19% 20% 15% 15% 13% 10% 8% 6% 5% 0% NVQ 4+ NVQ3 NVQ₂ Below NVQ 2 No qualifications ■ West Yorkshire
■ England

Figure 11: Level of highest qualification held, population aged 16-64

Source: Annual Population Survey, January to December 2020

One of the key challenges facing the City Region is a deficit in its skills base relative to other parts of the UK. There is a strong link between the skills profile of local areas and their relative productivity performance.

In 2020 the proportion of people of working age in West Yorkshire qualified at level 4 and above saw an improvement from 33% to 38%. Meanwhile the national average (England) also saw an improvement in 2020 from 40% to 43%, resulting in a slight narrowing of the gap between the local and national position.

In real terms, this 5-point gap with the national average is equivalent to 75,000 fewer people locally with higher level qualifications.

The proportion of working age people in West Yorkshire with no qualifications continued to fall from 9% in 2019 to 8% in 2020, leaving a single point gap with the national average, at 6%.

The overall qualification profile of West Yorkshire conceals marked differences at district level. For example, the proportion qualified at level 4 and above is 4 points higher than the national average in Leeds. Conversely, in Wakefield it is 14 points lower (at 29%) and 10 points lower in Kirklees and Bradford (at 33%). Moreover, 10% of the working age population in Bradford have no formal qualifications.

Tackling the qualification deficit first of all requires action to improve the attainment of young people, since a relative low proportion achieve levels 2 and 3 by the age of 19, particularly in

some of the West Yorkshire districts. Perhaps a greater challenge is presented by the need to raise the skills of adults already in the workforce through lifelong learning and workplace training.

12. FE Education and Training Achievements

Agriculture, Horticulture and Animal Care Arts, Media and Publishing Business, Administration and Law Construction, Planning, Built Environment Education and Training Engineering and Manufacturing Technologies Health, Public Services and Care History, Philosophy and Theology Information and Communication Technology Languages, Literature and Culture Leisure, Travel and Tourism Not Applicable/ Not Known Preparation for Life and Work Retail and Commercial Enterprise Science and Mathematics Social Sciences 10% 15% 20% 25% 30% 35% 40% 45% 50% ■ West Yorkshire England

Figure 12: Adult education and training achievements by sector subject area, 2020/21

Source: Further Education and Skills Data, DfE

Adult education is a key mechanism for upskilling and re-skilling adults, to support them into work or to enable them to progress within work.

There were 60,800 government-funded achievements in West Yorkshire in the 2020/21 academic year.

The chart compares the subject profile of government-funded Education and Training achievements in West Yorkshire with the national picture.

The biggest subject areas are Preparation for Life and Work with 42% of total achievements. This is slightly lower than the national share of 43%. This subject area comprises lower level aims (nine out of 10 are below level 2) and includes basic and functional skills qualifications, ESOL and employability skills.

The next biggest subject area is Health, public services and care, which accounts for a higher proportion of achievements local than nationally (21% versus 19%). The majority of achievements in this category relate to health and social care, in specific fields like mental health, dementia care, adult social care and counselling skills. Three quarters of achievements were at level 2 and a majority of learners were in employment.

Business, Administration and Law accounts for 10% of achievements, again slightly higher than the national figure of 8%. This subject area covers disciplines like administration, customer service, team leading, accounting and business management. Around half of achievements were at level 2 and 40% below level 2.

Retail and commercial enterprise courses contribute 6% of the total, the same as the national average of 6%. It includes hospitality and catering, warehousing and distribution, retailing and wholesaling and service enterprises (e.g., hairdressing). Around a quarter of learners pursuing courses in this subject area are in employment and two thirds of achievements are at level 2 with the remainder broadly split between level 3 and below level 2 aims.

In total, just over half of achievements in adult Education and Training were at below level 2, with two fifths at level 2 and only one in 20 at level 3.

13. Apprenticeship achievements by sector subject area

Agriculture, Horticulture and Animal Care Arts, Media and Publishing Business, Administration and Law Construction, Planning and the Built Environment Education and Training Engineering and Manufacturing Technologies Health, Public Services and Care Information and Communication Technology Leisure, Travel and Tourism Retail and Commercial Enterprise Science and Mathematics 20% 25% 30% 35% ■ West Yorkshire
■ England

Figure 13: Apprenticeship achievements by sector subject area, 2020/21

Source: Further Education and Skills Data, DfE

Apprenticeships are a key means for employers to grow their own skills and to address their specific needs, particularly in areas of skills shortage; they also provide individuals with a sustainable career path and access to high quality training.

There were 14,530 apprenticeship starts and 7,340 achievements in the LEP area in the 2020/21academic year, the latest full year for which data are available.

The subject profile of provision in the LEP area is broadly similar to the national average. The largest subjects in 2020/21 were Business, administration and law, which contributed 30% of total achievements locally; Health, public services and care (27%); Engineering and Manufacturing Technologies (14%); and Retail and commercial enterprise (10%).

However, there were modest differences in the profile of provision between the local picture and the national breakdown of achievements. Construction achievements accounted for a relatively large share (7% versus 6% nationally) whereas Engineering and manufacturing contributed a smaller share (14% versus 15% nationally). Information technology's share was also a slightly smaller share (6% versus 7% nationally). Each of these disciplines is subject to acute skill shortages, therefore a strong supply of apprentices is critical.

In the past local apprenticeship provision has been broadly reflective of the needs of the local economy and generally, there is a strong match between the subject profile of apprenticeships and the profile of projected future job openings, although business-related disciplines are under-represented. One might expect a good match since apprentices, by definition, are in employment.

Overall, apprenticeship starts were largely static in 2020/21 compared with the previous year, falling by 92 or around 1%, similar to the national picture which was also largely unchanged. Meanwhile achievements grew by 10%, compared with 7% nationally.

The level of starts in 2020/21 was 23% lower than pre-pandemic (2018/19) and the level of achievements 12% lower.

Hardest hit in absolute terms, based on starts, were intermediate apprenticeships and the three subjects of Business, administration and law (-1,450 lower than pre-pandemic; -25%), Retail and commercial enterprise (-740; -35%) and Health, public services and care (-680; -12%).

At a more detailed level of subject category there were big falls compared with pre-pandemic levels in Administration (-920; -43%), Health and social care (-840; -25%) and in Manufacturing technologies (-730; -72%).

These declines were associated with the impact of Covid-19 as the imposition of lockdown resulted in the closure of colleges and some employers were unable to start or continue apprenticeships as planned.

Even though the worst of the health crisis appears to be now behind us there is still ground to recover to recover apprenticeship opportunities back up to their previous levels.

14. HE qualifiers

Medicine and dentistry Subjects allied to medicine Biological and sport sciences Psychology Veterinary sciences Agriculture, food and related studies Physical sciences Mathematical sciences Engineering and technology Computing Architecture, building and planning Social sciences Business and management Language and area studies Historical, philosophical and religious studies Education and teaching

Figure 14: Higher Education qualifiers by subect, West Yorkshire, 2020/21 (UKdomiciled learners)

Source: HESA Student Record

Combined and general studies

Media, journalism and communications Design, and creative and performing arts Geography, earth and environmental studies

With 95,000 students enrolled at its seven institutions during the 2019/20 academic year, West Yorkshire has one of the largest higher education sectors outside London. Around 77,000 of these students werre UK-domiciled. The total number of student enrolments at West Yorkshire institutions has remained stable in recent years.

■ West Yorkshire
■ England

4%

6%

10% 12% 14% 16%

In terms of new entrants there are around 42,000 per year, 31,000 of which are UK-domiciled; whilst the number of UK-domiciled qualifiers (graduates) has also been stable at around 23,000 per annum. Just over a third (37%) of UK-domiciled students enrolled at West Yorkshire institutions are from West Yorkshire.

The subject profile of qualifiers has also remained broadly stable over time.

The biggest subject areas in West Yorkshire, each with 10% plus of graduates include: Subjects allied to medicine; Design, and creative and performing arts; Business and management; and Social sciences.

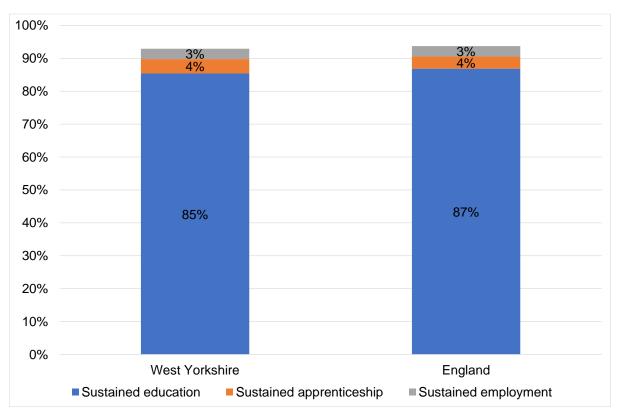
In terms of technical subjects, *Computer Science* accounts for 3% of the total (around 700 per annum), *Engineering & technology* for 5% (c.1,200) and *Architecture, building & planning* around 1-2% (400).

There are a number of subjects in which West Yorkshire is strongly represented in terms of qualifiers, with bigger shares than nationally, most notably *Subjects allied to medicine*, *Design, and creative and performing arts* and *Biological sciences*.

Conversely, the subjects in which West Yorkshire has relatively small shares of qualifiers include a number of key technical disciplines, such as *Computing*, *Business and management*, *Mathematical sciences* and *Architecture*, *building and planning*.

15. KS4 destinations

Figure 15: Destinations of KS4 pupils from state-funded mainstream schools – 2019/20



Source: KS4 Destination Measures, DfE

The most recent Key Stage 4 destination measures follow pupils who were at the end of key stage 4 study (GCSE and equivalent qualifications) in 2018/19 and reports their destinations in the following academic year (2019/20). To be counted in a destination, young people have to have sustained participation for a 6-month period in the destination year.

The total proportion of pupils entering a sustained education, apprenticeship or employment destination following Key Stage 4 is slightly lower in West Yorkshire than nationally – at 93% versus 94%. At local authority level the proportions entering a sustained destination are similar: ranging from 92% in Leeds to 94% in Calderdale and Kirklees.

The proportion of pupils entering a sustained destination locally has held at a consistent level since 2014/15. The profile of destinations entered by pupils each year has also remained fairly stable (i.e., a similar proportion of the cohort have entered education or an apprenticeship over recent years).

Eighty-five per cent of local pupils entered a sustained education destination in West Yorkshire, somewhat below the national average of 87%. All five local authorities registered a similar proportion to the West Yorkshire average.

Around 30% of local pupils were in a school sixth form, 18% in a sixth form college and 36% in a further education college. Local pupils are less likely to remain in a school sixth form than nationally (37%), more likely to enter a sixth form college (national average: 13%) and as likely to enrol at a further education college (36%).

The profile of education destinations varies markedly at local authority level:

- 37% of pupils enter a sixth form college in Kirklees compared with only 3% in Bradford
- 38% of pupils enter a school sixth form in Leeds compared with only 14% in Wakefield
- 46% of Bradford pupils go into a further education college compared with only 29% in Calderdale.

The proportion of West Yorkshire pupils in a sustained apprenticeship is the same as the national average, at 4%, with little variation across local authorities. The local proportion is 1 point lower than in the previous year.

At 3% the proportion entering employment was the same at West Yorkshire level and nationally and also across the five local authorities.

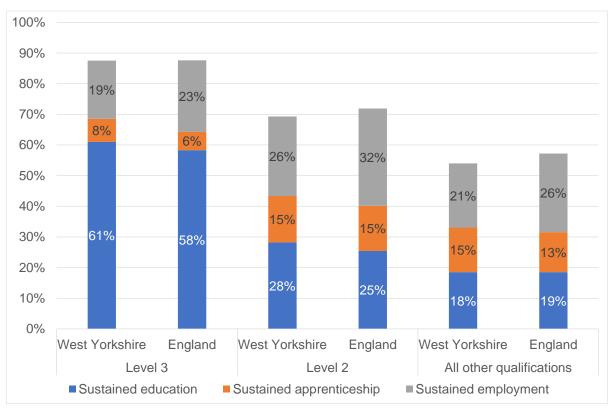
Overall, the data show that young people in West Yorkshire are less likely than nationally to stay on in education but have a similar likelihood of taking up an apprenticeship or entering employment.

There is evidence from local NEET returns that the number of school leavers remaining in education following KS4 has increased in response to Covid-19. There is a risk that some of this group will drop-out of education since it is not their preferred destination, lending further weight to the priority of targeted support for young people through the economic recovery plan.

A key challenge moving forward will to ensure that technical education pathways which rely on employer engagement are revived following the crisis to meet future demand for apprenticeships and T-Levels.

16. KS5 destinations

Figure 16: Destinations after 16-18 by main level studied from state-funded mainstream schools and colleges – 2019/20



Source: 16-18 Destination Measures, DfE

KS5 destination measures show the education, apprenticeship or employment destinations of young people in the academic year after completing 16 to 18 studies (finishing year 13, usually aged 18). The most recent data reports on students who completed this stage in the 2018/19 academic year and identifies their main activity the following year (2019/20). A sustained destination equates to sustained participation for a 6-month period in the destination year.

Overall, 79% of local students from state-funded mainstream schools and colleges entered a sustained education, apprenticeship or employment destination, just below the national average of 81%.

Forty-nine per cent of West Yorkshire students went into a sustained education destination (national average 47%), including 37% into higher education and 10% into further education. The entry rate into HE was above the national average of 35% and a similar proportion entered FE (national average of 10%).

Ten per cent of local students entered an apprenticeship, slightly higher than the national average of 8%. At local authority level, students were almost twice as likely to go on to an apprenticeship in Calderdale (13%) as in Bradford (7%).

The proportion of students going into employment in West Yorkshire was lower than the national average, at 20%, compared with an England figure of 25%. The region's employment entry rate was 4 points lower than in the previous year. The proportion going into employment varied at local authority level from 16% in Bradford to 25% in Wakefield.

As the chart, above, shows, students studying a level 3 qualification were more likely to go into a sustained destination of some kind (88% of the cohort), compared with those studying a level 2 (69%) and those pursuing "other" qualifications (54%). There is a concern that those pursuing level 2 and other qualifications at KS5 may become NEET (not in education, employment or training).

Students completing a level 3 qualification were more likely to go into a sustained education destination (principally HE) as compared with those who undertook a level 2 or other qualification. Conversely, the latter group were more likely to enter an apprenticeship or employment than those studying at level 3. However, the proportion of level 3 students entering employment was still significant at 19%.

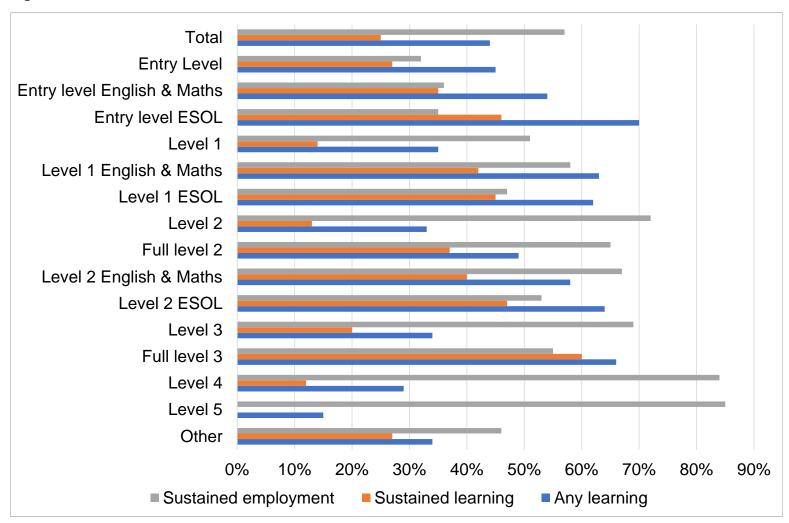
The evidence suggests that this picture has changed as a result of Covid-19, with apprenticeship and employment opportunities for young people curtailed and more people staying on in education. This needs to be addressed as part of the recovery to ensure that a full range of options are available to young people.

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⁷ This includes qualifications at level 1 or entry level, or qualifications that had no assigned level. These include lower-level vocational qualifications and essential and functional skills qualifications.

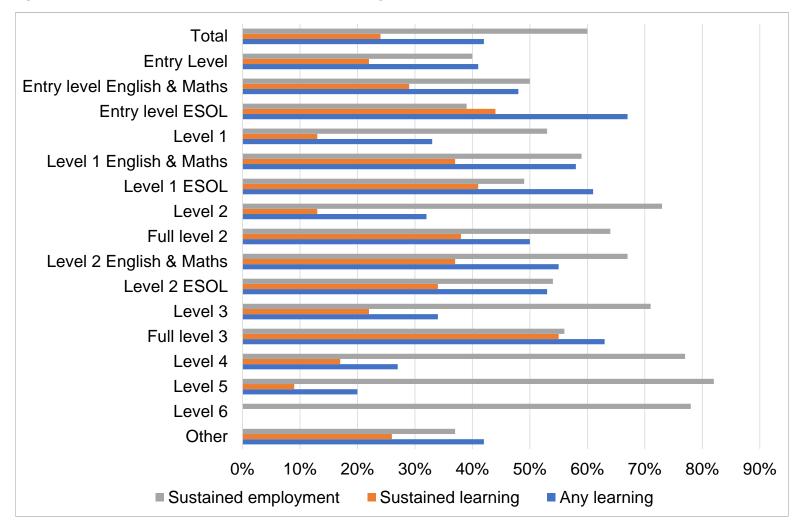
17. FE and skills destinations

Figure 17: Destination of FE learners in 2018/19 - West Yorkshire



Source: Outcome-based Success Measures, Department for Education

Figure 18: Destination of FE learners in 2018/19 – England



Source: Outcome-based Success Measures, Department for Education

The Further education outcome-based success measures present statistics on the employment, earnings and learning outcomes of further education learners. The data presented here covers adult (19+) Education and Training (FE) learners in 2018/19 and tracks their outcomes in the following academic year (2019/20).

Among learners who achieved a government-funded learning aim in 2018/19, 71% had a sustained positive destination into employment, learning or both in the following academic year (2019/20). This is just below the national average of 72%.

The proportion of local learners entering a sustained destination has fluctuated over time: it was 69% for the 2015/16 cohort, 72% for the 2016/17 cohort and 74% for the 2017/18 cohort.

Fifty-seven per cent of local learners entered a sustained employment outcome, below the national average of 60%, and 25% entered sustained learning (similar to the national average of 24%). The proportion of learners entering employment has also fluctuated over time, from 57% in 2015/16, to 59% in 2016/17, to 62% in 2017/18. The sustained learning rate remained static over this period. It also should be noted that a significant proportion of FE and Skills learners – 10% - went on to benefits only in the destination year.

As the chart shows, the likelihood of entering sustained employment or learning varies according to the level and nature of the course undertaken and the pattern is a complex one. The profile of performance is very similar between the local picture and the national picture.

Higher level courses (at levels 4 and 5) are associated with stronger sustained employment rates. Full level two qualifications are also linked to high entry rates into sustained employment, but this may reflect that many of the people undertaking courses at this level are already in employment. Some lower-level courses (e.g., level 1 and level 2 ESOL) are more likely to lead to sustained learning as they provide an initial stepping stone into adult education.

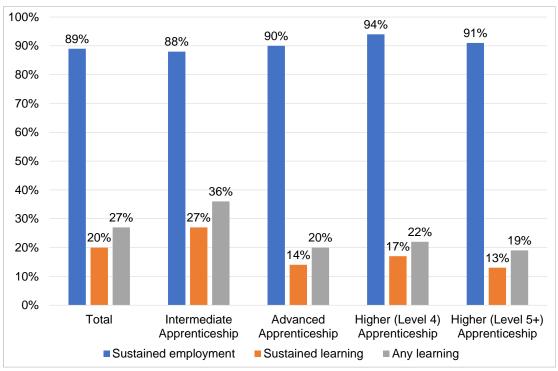
Destination data are also available for the sector subject area of study. These show that sustained employment destinations for local learners are among the highest for Health, Public Services and Care and Education and Training and, at 77% and 72% respectively. However, detailed data from the Individualised Learner Record show that both of these subjects tend to have a high proportion of learners who are in employment at the commencement of learning. The proportion of learners in employment at the start of the course is also relatively high for Leisure, Travel and Tourism, which also has a high employment entry rate of 73%.

Conversely, Arts, Media and Publishing, Preparation for Life and Work and Information and Communication Technology (ICT) have the lowest sustained employment rates but each of these subjects is characterised by a low proportion of learners in employment at the start of learning.

Looking to the future, outcome-based success measure data will be important for monitoring the performance of devolved Adult Education Budget in West Yorkshire but as the previous points demonstrate, the results will need to be interpreted carefully.

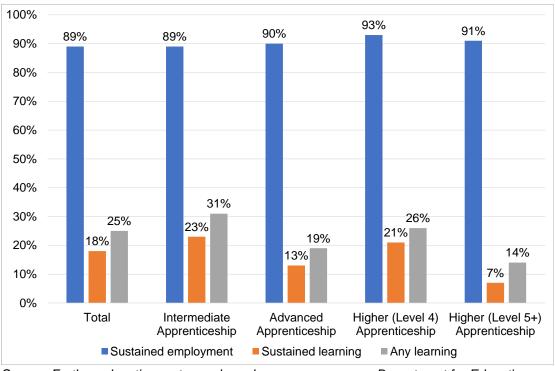
18. Apprenticeship destinations

Figure 19: Apprenticeship destinations in 2018/19 (2017/18 achievements) – West Yorkshire



Source: Further education: outcome-based success measures, Department for Education

Figure 20: Apprenticeship destinations in 2018/19 (2017/18 achievements) - England



Source: Further education: outcome-based success measures, Department for Education

The FE outcome-based success measures present statistics on the employment and learning outcomes of FE and skills learners, including apprentices.

The sustained employment measure aims to count the proportion of apprentices in sustained employment following the completion of their course. The definition of sustained employment looks at employment activity in the six-month October to March period following the end of the academic year in which the learning aim took place.

West Yorkshire's performance on sustained employment is very similar to the national average. It matches the national average in respect of the overall proportion of apprentices with a sustained employment outcome (both 89%) and the proportions in employment at the various levels is also similar in each case.

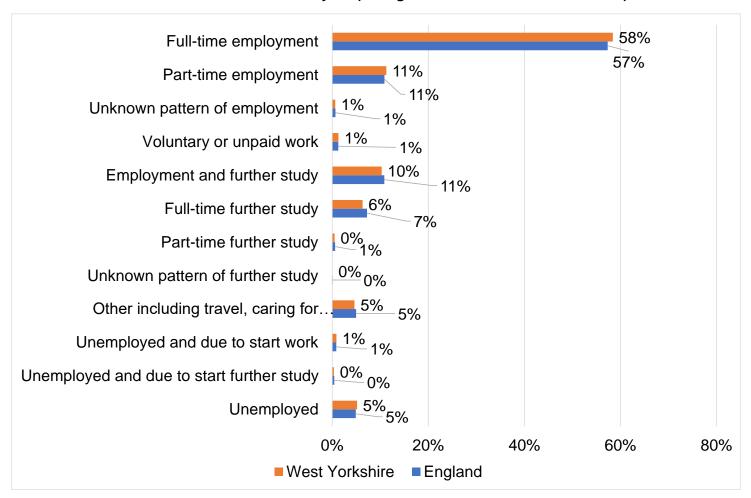
The overall proportion of local apprentices entering sustained learning or any learning is slightly above the national average for both sustained learning (20% vs 18%) and for any learning (27% vs 25%). The proportion of apprentices in sustained learning is above the national average for all levels except at level 4.

This strong performance on apprenticeship destinations largely reflects the quality of the apprenticeship provision on offer locally. This is also captured by West Yorkshire's apprenticeship achievement rate which, at 63% for learners resident in the LEP area, is similar to the national average of 65%.

The high proportion of apprentices in sustained employment also partly reflects the fact that a majority of apprentices in the region are funded through the levy and likely to be in employment with the levy-paying firm at the start of their apprenticeship. This is particularly the case for higher apprenticeships.

19. HE graduate activities

Graduate destinations for 2018/19 academic year (% of graduates with known outcomes)

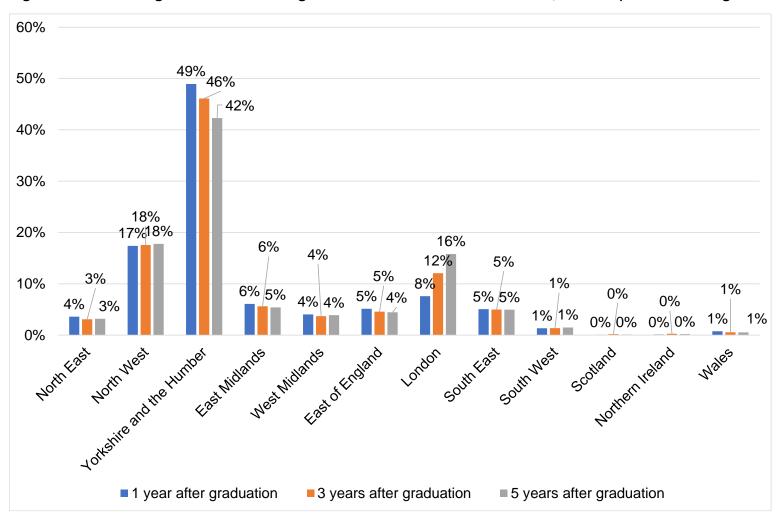


Source: HESA

Destinations for graduates from West Yorkshire institutions are broadly similar to the national average. Fifty-eight per cent of local graduates were in full-time employment 15 months after qualifying, similar to the national average of 57%, with 11% entering part-time employment and a further 10% combining employment with further study. Approximately 9% were pursuing further study and a relatively small proportion were unemployed at this stage (around 6% in total).

20. Graduate retention

Figure 21: Current region of residence of graduates from West Yorkshire HEIs, 2019/20 (% of matched graduates)



Source: Department for Education, Graduate outcomes (LEO): Provider level data

The economic benefit that local areas derive from their higher education institutions is to a large degree determined by the extent to which qualifiers remain in the area following graduation.

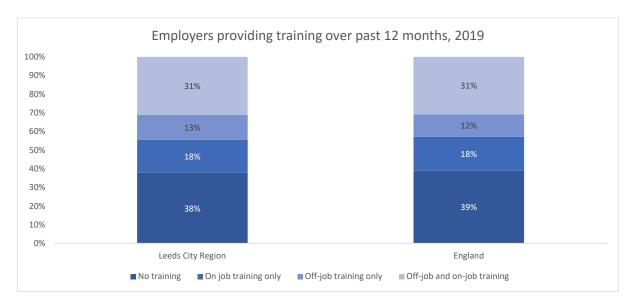
Data from the Graduate outcomes (LEO) dataset for 2018/19 indicates that 49% of UK domiciled first degree graduates from West Yorkshire's higher education institutions were resident in Yorkshire and the Humber 1-year after graduation. This proportion falls slightly to 46% at the 3-year mark and then falls slightly to 42% at the 5-year point.

The proportion of graduates moving to London increases slightly over time but remains quite modest at 16% after 5 years.

There is a marked difference between the retention rate (proportion of graduates residing in Yorkshire and the Humber) of institutions across West Yorkshire. For example, the University of Leeds has a 1-year retention rate of 30% compared with rates of 78%, 71% and 68% for Leeds Trinity University, the University of Bradford and the University of Huddersfield respectively. The difference between the institutions is at least partly due to the fact that the first group of institutions as Russell Group institutions serve a national market to a greater extent and graduates are less likely to have an affinity with the local area. Meanwhile the second group recruit a greater proportion of their student intake from the local area and these students are more likely to pursue their career in West Yorkshire following graduation.

There is clearly scope to increase graduate retention rates in the region and this will be important if the area is to raise its innovative and productive capacity in future. Evidence of strong graduate retention performance is also critical to effective place marketing, since the availability of skilled people is the most important consideration for prospective inward investors.

21. Employer provided training⁸



Source: Employer Skills Survey 2019

Improvements to the skills base of the City Region depend to a large degree on ongoing investments by employers in workforce development. People who are already in employment will remain the mainstay of the labour force for some time to come. According to one major study, with 80% of the 2030 workforce already in the workforce today reskilling the existing workforce will be the major challenge between now and 20309.

Based on an extrapolation of spend per person trained taken from the Employer Skills Survey it is estimated that employers in the LEP area invest close to £2.2bn per annum on workforce development, when wage costs are taken into account.

A review of local training practice based on key indicators from the Employer Skills Survey 2019 shows that 62% of employers in the LEP area provide any kind of training to their staff, similar to the England average of 61%. At the same time 62% of staff received training, just above the national average of 60%.

There have been some modest changes against these indicators between 2019 and the previous survey in 2017, with the proportion of establishments providing training falling by 3 points but the proportion of staff receiving training increased by 3 points.

A significant proportion of employers, 18% of the total, offer on the job training only and much of this will be focused on health and safety and other mandatory provision as well as narrowly-focused job-specific induction and other training.

In assessing whether enough training is being undertaken by local employers it is important to view training behaviour in the context of business need – whether employers believe they are in "training equilibrium".

⁸ This analysis relates to the original Leeds City Region geography, comprising the five local authorities of West Yorkshire, plus York, Harrogate, Craven, Selby and Barnsley.

⁹ Industrial Strategy Council (2020) UK Skills Mismatch in 2030. Available at: <u>UK Skills Mismatch</u> 2030 – research paper | Industrial Strategy Council

Among the third of local establishments who did not train, a majority (75%) said that no training was needed mainly because staff already had the required skills but a significant minority (the remaining 25%) said that they would have liked to have done some training. Among those employers who did invest in training, 47% would have liked to have done more, while the remaining 53% said that their level of training was sufficient.

The overall picture across training and non-training employers is that 38% would have liked to have done some training or more training i.e., they were not in "training equilibrium". We can view this as an acknowledgement by many employers that they are under-investing relative to the skills needs of their business.

Among employers who would have provided more training if they could, the chief barriers to doing more were an inability to spare staff for training due to a lack of time (53%), lack of funds for training (50% of respondents), followed by a lack of time to organise training (18%). Issues around the availability of suitable training provision were identified by small proportions of respondents to the Employer Skills Survey. For example, only 4% said that a lack of appropriate training / qualifications in the subject areas needed was a barrier to doing more training. The key challenge therefore is to make the case for training as a business investment that will deliver the required returns in the form of improved business performance.

Skills Demand - Summary

Following a steep decline last spring the weekly count of vacancies (online job postings) steadily recovered. The upward trend was halted by the re-imposition of restrictions in the second and third lockdowns, but the volume of vacancies has remained largely stable. The Covid-19 crisis has intensified demand for recruits in digital, health and care but there has been a reduction in demand in some areas including administration and customer service.

Based on the (pre-Covid) Working Futures study the primary sources of net job growth locally over the next decade are forecast to be service-based in the form of Health and social work, Professional services and Support services. Although relatively modest in absolute terms, the Arts and entertainment sector is expected to see a rapid rate of growth.

The industries with the poorest prospects based on the forecasts are mainly drawn from the manufacturing and primary sectors of the economy and Leeds City Region may perform less well than the national average in this respect.

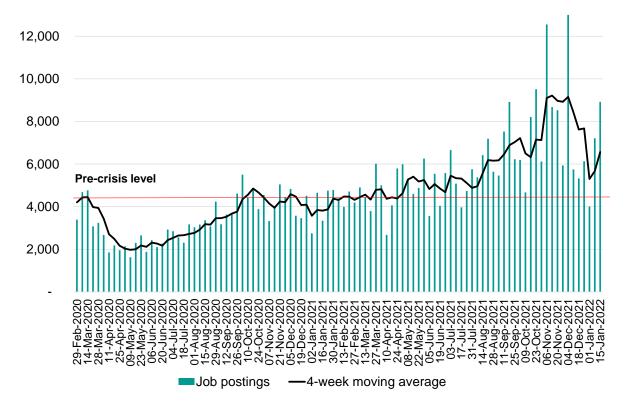
Key employment sectors like hospitality and wholesale and retail are forecast to see small net declines in absolute terms but are projected to have very large recruitment needs linked to replacement demands.

The same projections indicate that higher skilled occupations will continue to see the strongest net growth in employment, whilst middle skilled administrative and manual roles will continue to see net declines. Caring roles are projected to be a second key source of net job growth.

Around two-thirds of employers have upskilling needs in the LEP area. Employers are most likely to say that managers need upskilling. The types of skills employers believe need to be developed are a combination of operational skills, including job specific skills and product / service knowledge; complex analytical skills such solving complex problems; and digital skills including digital literacy and advanced IT skills. Functional literacy and numeracy skills are also highlighted by employers as needing improvement.

22. Online job postings

Figure 22: Trend in weekly count of online job postings - West Yorkshire



Source: Labour Insight

A key tool for understanding demand for labour and skills is by examining the types of job that are being advertised via online job postings. This gives an insight into current recruitment levels and patterns and the timeliness of these data provide an insight into the impact of the Covid-19 crisis on the level and profile of demand.

The chart shows the trend in the total volume of postings since the start of the crisis in mid-March 2020.

The number of vacancies advertised online for posts in West Yorkshire has been above prepandemic levels since early part of 2021 and it was given added impetus by the lifting of restrictions in the summer.

However, Weekly data for December 2021 and the start of January 2022 shows a steep fall in the count of vacancies for West Yorkshire. High figures recorded in November 2021 were unlikely to be sustainable and the festive period also typically sees a slowing of recruitment activity. However, the omicron variant had a clear impact, with the start of the sharp decline coinciding with the Plan B announcement.

The vacancy count recorded for week ending 8 January and 15 January shows signs of recovery, suggesting that this may well be a short-lived effect.

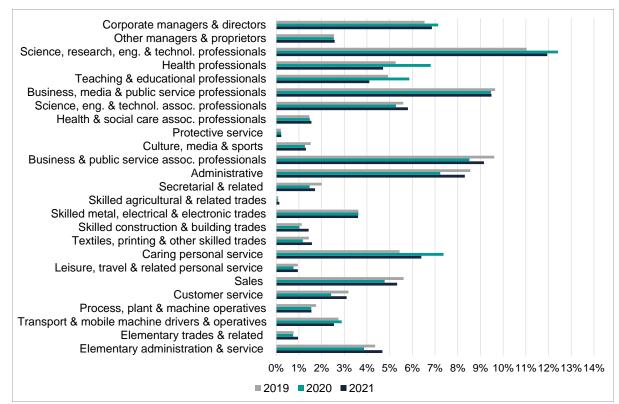


Figure 23: Trend in occupational profile of job postings West Yorkshire

Source: Labour Insight

The pandemic had a significant impact on the profile of recruitment demand in terms of occupation. This also raises the question of how matters have developed in 2021 as the economy has adapted to the crisis and then re-opened.

Some occupations saw growth during 2020, reflecting increased demand for workers during the pandemic. This includes:

Science, research, engineering and technology professionals – with growth driven primarily by demand for digital professionals, which are included in this category

- Health professionals
- Teaching professionals
- Caring personal services
- Transport operatives.

Demand has fallen back for some of these occupations during 2021 but in most cases it remains above pre-pandemic levels.

Some occupations saw a decline in recruitment activity in 2020. They were negatively affected by the pandemic and the associated restrictions, but have bounced back in 2021, particularly following the lifting of restrictions. The following occupations fall into this category:

- Administrative
- Secretarial
- Sales (i.e. retail-related jobs in the main)
- Customer service

• Elementary administration and service

Most of these occupations have seen an increase in postings in 2021 compared with 2020 and some are nearing their pre-pandemic level of recruitment activity.

Overall, this pattern of change points towards a return, in broad terms, to the prepandemic picture, in terms of recruitment activity.

23. Sector growth forecasts¹⁰

Leeds City Region LEP			
Sectors with highest forecast growth (2017-2027)		Sectors with lowest forecast growth (2017-2027)	
1)	Health and social work	1) Food drink and tobacco	
2)	Arts and entertainment	2) Rest of manufacturing	
3)	Professional services	3) Agriculture	
4)	Engineering	4) Education	
5)	Support services	5) Electricity and gas	

The Working Futures labour market model allows us to assess future sectoral and occupational employment prospects based on projections that are grounded in past patterns of performance and behaviour in the labour market. This allows us to take a forward-looking perspective on the demand for skills in order to anticipate future needs and to "future proof" investment decisions, so far as this is possible.

It should be noted that the *Working Futures* projections are highly indicative, particularly at local level. Although estimates for projected net employment growth and replacement needs are cited below to illustrate the key points the main focus should be on the broad patterns described rather than the specific values.

The primary sources of net job growth in West Yorkshire over the next decade are forecast to be service-based in the form of Health and social work (+20,000 jobs), Professional services (+10,000) and Support services (+10,000).

Other sectors will also see net growth but at a smaller level in absolute terms, including Arts and entertainment (+3,000), Transport and storage (+3,000), Construction (+3,000), Information technology (+2,000) and Engineering (+1,000).

The fastest rates of growth will be seen in Arts and entertainment and Health and social work, followed by Professional services and Support services.

The industries with the poorest prospects based on the forecasts are mainly drawn from the manufacturing and primary sectors of the economy. Much of the manufacturing sector, including food manufacturing (-5,000), is expected to see a marked net decline in jobs, largely continuing longer-term trends. Nonetheless, these sectors will still have a positive recruitment requirement arising out of replacement demands and will see growth in higher skilled jobs although these will be offset by reductions in lower-skilled and routine posts.

Sectoral rates of change are forecast to be broadly similar to the national average, except that Manufacturing sectors are forecast to perform less well than their national counterparts.

Key employment sectors like Hospitality and Wholesale and retail are forecast to see small net declines in absolute terms but are projected to have large recruitment needs linked to replacement demands.

COVID-19 and Brexit will undoubtedly impact on the accuracy of these forecasts. Some sectors could see a boost to forecast growth such as Health and social work, others may be impacted negatively, such as Arts and entertainment and Hospitality which have so far borne

¹⁰ This analysis relates to the original Leeds City Region geography, comprising the five local authorities of West Yorkshire, plus York, Harrogate, Craven, Selby and Barnsley.

the brunt of the restrictions. A deep recession prompted by the COVID-19 crisis could have ripple effects across the wider economy, however. The impact of Brexit is expected to be greatest in tradable sectors like Manufacturing and Financial services, in terms of initial border disruption and longer-term divergence in regulatory arrangements.

Retail employment could fall victim to an acceleration of existing structural change resulting from a decline of town and city centres and a shift to online shopping as well as technological change in the form of automation.

24. Occupation growth forecasts¹¹

Leeds City Region LEP		
Occupations with highest forecast growth (2017-2027)	Occupations with lowest forecast growth (2017-2027)	
1) Caring personal service occupations	Secretarial and related occupations	
2) Customer service occupations	2) Process, plant and machine operatives	
3) Health and social care associate professionals	3) Textiles, printing and other skilled trades	
4) Health professionals	4) Skilled metal, electrical and electronic trades	
5) Corporate managers and directors	5) Sales occupations	

Even though there is huge uncertainty about the future growth trajectory of the UK economy and the sectoral pattern of change within the economy, it is worth noting that established trends in occupational employment have proven to be largely resilient in recent years, even in the face of the last recession. This is partly because changing patterns of work organisation within sectors rather than changes in the sectoral composition of the economy have been the main driver of occupational employment trends in recent years.

Nonetheless, the Working Futures projections should be considered indicative, particularly at local level and the values cited here are included to illustrate broad patterns of change.

Significant net employment growth is expected for higher level occupations, including managers, all professional occupations and most associate professional occupations. Between 2017 and 2027, employment in professional jobs is expected to increase by 31,000 (11%), associate professional roles by 7,000 (9%) and managers by 17,000 (11%). For each of these occupations the growth rate is several times the average projected rate of growth of 2%. Taken together, these three occupational groups have a combined growth rate of 11% (growth of 65,000 in absolute terms), around five times the average rate.

Net job losses are projected for middle skilled occupations, of 12% or around 42,000 in absolute terms. This represents an acceleration in the rate of decline compared with the previous iteration of *Working Futures*. The most pronounced net decreases are expected for Secretarial roles (projected net decline of -45%), Textiles, printing and other skilled trades (-22%) and Skilled metal, electrical and electronic trades (-16%). Employment in Administrative occupations, the largest middle-skilled occupational area by far is projected to decline less rapidly with an employment decrease of -5%, whilst employment in Skilled construction and building trades is expected to remain largely static (decline of -2%), although employment performance in construction is notoriously volatile. By 2027 employment in administrative and secretarial occupations is expected to be 25,000 lower than its 2017 level and to be 17,000 lower in skilled trades.

Relatedly, there is expected to be a net decline of 13,000 (-24%) in Process, plant and machine operative jobs (semi-skilled blue collar occupations). Employment for Transport & mobile machine drivers and operatives is expected to increase by 22,000 (3%), however.

Caring personal services is expected to see the largest growth in absolute terms of any of the occupational sub-major groups of around 24,000 net additional jobs, a growth rate of 19%.

¹¹ This analysis relates to the original Leeds City Region geography, comprising the five local authorities of West Yorkshire, plus York, Harrogate, Craven, Selby and Barnsley.

Employment in Elementary administration and service roles is projected to remain broadly static (-1%). Elementary trades employment is projected to fall by 2%.

Growth in Customer service jobs of 6,000 (+16%) is projected to be offset by a net decline in employment of 9,000 (-9%) in Sales occupations.

From the point of view of assessing future labour demand, it is important to focus not just on projections of changing levels of employment by occupation, but also on replacement demands – the job openings created by the outflow of workers from the labour force.

Over the next decade, replacement demands are expected to generate around 19 times as many job openings in West Yorkshire as those arising from net job growth. This is higher than the ratio set out in the last iteration of Working Futures, reflecting the fact that the latest projections assume that net employment growth will be lower.

In absolute terms this equates to around 27,000 job openings resulting from net growth and 515,000 openings arising from replacement needs, giving a total number of job openings (net requirement) of approximately 542,000.

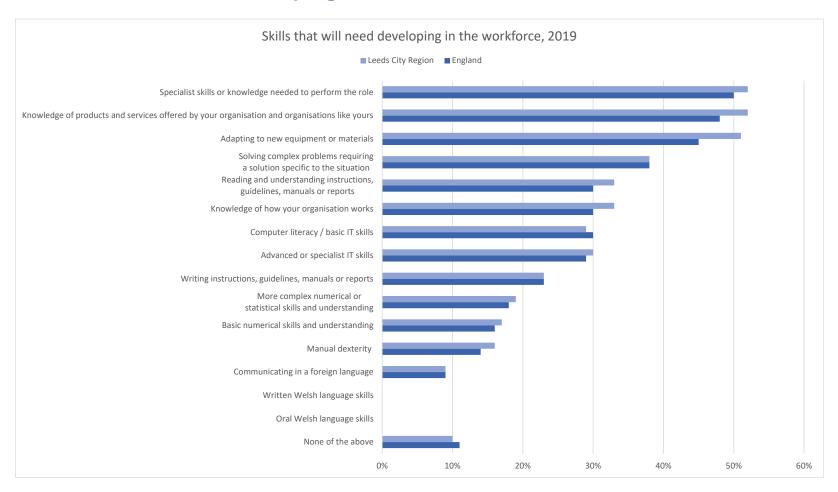
Occupations where employment is growing will require additional workers on top of those being replaced. Almost all higher skilled occupational sub-major groups are expected to see strong demand as a result of this effect and especially Corporate managers (54,000), Business and public service associate professionals (45,000) and Teaching professionals (30,000).

The Caring personal service occupational category has the highest projected net requirement of any sub-major group, reflecting strong net growth combined with significant replacement demands. In total, more than 78,000 job openings are projected for this occupation over the next decade.

Employment in some occupations is forecast to see net decline but in most cases replacement demands mean that there will still be job openings that need to be filled.

For example, in the case of middle-skilled occupations (administrative, secretarial and skilled trades) a projected net decline in jobs of 42,000 is projected; this is expected to be more than offset by 101,000 job openings arising out of replacement demands. Individuals need to consider this when making careers decisions and employers need to be conscious of the need to replace key workers.

25. Skills that need developing¹²



¹² This analysis relates to the original Leeds City Region geography, comprising the five local authorities of West Yorkshire, plus York, Harrogate, Craven, Selby and Barnsley.

Based on the Employer Skills Survey, around two-thirds of employers in the LEP area expect that at least some of their staff will need to acquire new skills or knowledge over the next 12 months. This is similar to the national average. The main drivers of this need are the introduction of new working practices, the development of new products and services, the introduction of new technologies or equipment and new legislative or regulatory requirements.

Managers are the occupation most likely to be identified by employers as requiring future upskilling being highlighted by 43% of those with an upskilling need. This partly reflects the fact that managers are employed by virtually all organisations whereas this is not the case for some other occupational groups which are less widespread

The types of skills employers believe need to be developed are a combination of operational skills, including job specific skills and product / service knowledge; complex analytical skills such solving complex problems; and digital skills including digital literacy and advanced IT skills. Functional literacy and numeracy skills are also highlighted. The profile of skill requirements is similar to those highlighted in respect of skills gaps.

With regard to digital skills that need improving, employers are most likely to highlight the ability to use the employers' own systems, followed by basic skills in the use of Microsoft Office applications and Foundation digital skills (such as turning on devices, typing, changing passwords, connecting to the internet).

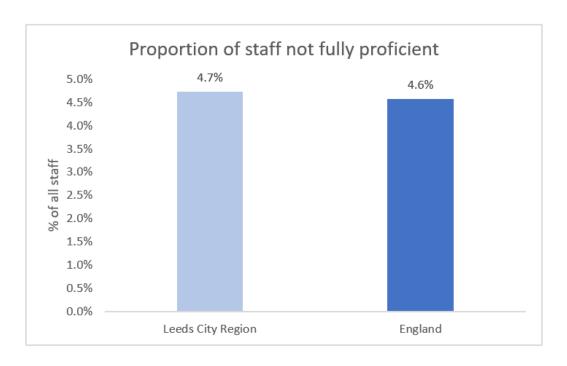
26. Matching supply and demand - Summary

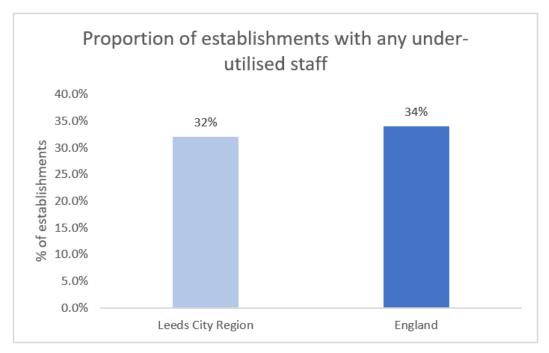
Skills gaps are a widespread issue in Leeds City Region with 14% of employers in the LEP area affected by a lack of proficiency among existing staff. Lower-skilled elementary and sales / customer service occupations, together with administrative roles, are most susceptible to gaps. The skills most likely to be in deficit are "operational" skills but there is also a need to improve complex analytical skills, functional literacy and numeracy and digital skills, as well as soft skills.

Just over a fifth of vacancies are skill shortage vacancies. The latest data show shortages are most acute for jobs that require intermediate vocational / technical skills, specifically skilled trades occupations but also associate professional roles. There is also a fairly high prevalence of shortages for professional occupations in the City Region.

Mismatches are not just caused by a deficit of workers' skills; under-utilisation of skills is also an issue. Around a third of employers in the LEP area say that they have workers whose skills / qualifications are in advance of those needed for the job. This issue matters because an inability to use acquired skills and knowledge has a de-motivating effect on workers and represents a missed opportunity for employers to maximise productivity.

27. Staff that are not fully proficient and under-utilised¹³





Source: Employer Skills Survey 2019

Skills gaps are another form of skills mismatch and come about when existing employees within an organisation are not fully proficient in their job and are not able to make the

¹³ This analysis relates to the original Leeds City Region geography, comprising the five local authorities of West Yorkshire, plus York, Harrogate, Craven, Selby and Barnsley.

required contribution to the achievement of business or public service objectives. The pattern of skills gaps provides a useful indication of employers' needs in terms of workforce development.

Skills gaps are more widespread and numerous than skill shortages. According to the latest data, 14% of employers in the LEP area report that they have one or more skills gaps. There are approximately 65,000 gaps, equivalent to around 5% of total employment. This is similar to the national picture, in terms of the proportions of employers and workers affected by skills gaps.

Turning to the occupational pattern of skills gaps in the LEP area the volume of gaps is largest for, lower-skilled Elementary staff, Sales and customer service staff and Administrative staff. The number of gaps relating to higher skilled professional and associate professional workers is much smaller.

However, a significant proportion of employers with skills gaps (nearly a fifth) say that management level staff are affected. This has clear implications for wider business performance.

Many skills gaps are due to a deficit of practical skills among workers, including job-specific skills and operational skills, such as knowledge of the organisation's products and services. Complex analytical skills, such as problem solving, digital skills at a variety of levels, as well as basic skills (functional literacy and numeracy) are also in deficit for many staff.

For managers with skills gaps the main types of skill that need to be improved include core management skills, complex-problem solving skills, as well as operational skills.

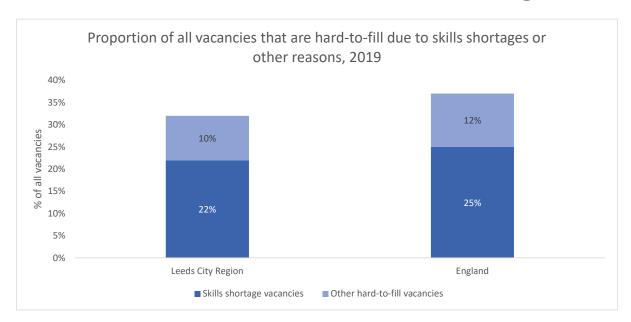
A lack of the required "soft" skills is a widespread issue across the workforce, including a deficit of "self-management" skills such as time management and managing own feelings, plus team working and persuading / influencing others.

Skills mismatches are not only due to skills deficits. It is important to understand the extent and nature of skills underutilisation as this issue implies a significant mis-allocation of resources in view of the large-scale investment in higher education by individuals and the state. An inability to use acquired skills and knowledge has a de-motivating effect on workers and represents a missed opportunity for employers to maximise productivity.

Just under a third (32%) of employers in the LEP area say that they have workers whose skills / qualifications are in advance of those needed for the job; this is slightly below the national average of 34%.

Data from Employers Skills 2017 shows that the sectors that are most likely to report underutilisation are Arts and other services, Health and social work and Accommodation and food services.

28. Vacancies that are hard-to-fill or skills shortage¹⁴



Source: Employer Skills Survey 2019

A key type of mismatch is skill shortage vacancies. These arise when employers find it difficult to fill their vacancies because of a lack of candidates with the necessary skills, qualifications and experience.

The Employer Skills Survey provides information on the number of vacancies and skill shortage vacancies that employers have at a single point in time. Skill shortages do not occur in large numbers and are not widespread. They tend to be concentrated in particular industry sectors and occupations but where they do exist, they can be acute and persistent.

According to the most recent 2019 iteration of the survey there were 9,100 skill shortage vacancies in the LEP area at the time of the survey, with 6% of employers reporting one or more shortage.

Just over a fifth (22%) of all vacancies in the LEP area are skill shortage vacancies, somewhat lower than the national average of 25%. This is higher than the 2017 proportion of 14% but somewhat below the 2015 estimate of 25%.

The latest data show shortages are most acute for jobs that require intermediate vocational / technical skills, specifically skilled trades occupations but also associate professional roles. There is also a fairly high prevalence of shortages for professional occupations.

Specific occupations that face acute shortages in the region include, digital professionals, engineering occupations, nurses and health professionals and a variety of skilled trades, including construction trades, electrical and metal trades and vehicle trades.

This local pattern of shortages differs from the national picture: there is a lower prevalence of skill shortages among higher skilled manager roles and among routine operative roles but a more marked prevalence for associate professionals.

¹⁴ This analysis relates to the original Leeds City Region geography, comprising the five local authorities of West Yorkshire, plus York, Harrogate, Craven, Selby and Barnsley.

With regard to the skills that employers found difficult to obtain from applicants, specialist, job-specific skills and knowledge required to perform the role are the type most commonly highlighted. However, other skills including customer handling, team-working and time management were also highlighted.

The causes of hard-to-fill vacancies are not confined to lack of the required skills among applicants. There is also a range of contextual factors that hamper employers when recruiting the people that they need.

The picture for West Yorkshire is a distinctive one: quality of applicants is more likely to be an issue for West Yorkshire employers than nationally, both in terms of skills and more general factors relating to attitude and personality. Contextual factors are also important but follow a distinctive pattern in West Yorkshire; for example, shift work and unsociable hours are a more prevalent issue locally than nationally, but remote location and poor public transport is a less commonly cited problem than nationally.

To summarise the overall position on skills mismatches in the region, the following issues are of greatest concern:

Skill shortages affecting STEM professionals and skilled trades occupations, relating to core technical skills needed to operate in the workplace. This situation could be exacerbated by growing demand for higher skilled workers including those with STEM skills plus the growing requirements of the Net Zero agenda, for which STEM skills are central.

These shortages have a particular impact on Manufacturing, Construction, the Health sector and Energy and utilities but also sectors like Business services and Information and Communication.

Hard-to-fill vacancies which are not primarily skill-related are also a concern where they affect fast growing parts of the workforce that are key to meeting business and public service objectives and present a challenge to human resource management practices. A key example is care workers.

A lack of proficiency among existing staff. Particular concerns exist around deficits of management skills, basic literacy and numeracy, digital skills at basic and advanced levels and generic skills like problem-solving. These skills are fundamental to employability and / or business performance and are expected to increase in importance.

Under-utilisation of skills. A large number of workers in the region are not utilising their skills and qualifications to the fullest extent. This is a missed opportunity in terms of individual potential and business productivity and presents a challenge for the careers system as well as for the ability of employers to utilise available skills in the workforce.



Find out more

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All information correct at time of writing